

BEFORE  
THE PUBLIC SERVICE COMMISSION OF  
SOUTH CAROLINA

DOCKET NO. 2001-347-C ✓  
AND  
DOCKET NO. 2002-221-C ✓

ORDER NO. 2002-664

SEPTEMBER 25, 2002

IN RE:	Application of A.R.C. Networks, Inc. d/b/a	)	ORDER APPROVING
	InfoHighway for a Certificate of Public	)	CERTIFICATE FOR
	Convenience and Necessity to Provide	)	INTEREXCHANGE
	Interexchange Telecommunications Services	)	AUTHORITY; FOR
	and for Alternative Regulation	)	MODIFIED
	And	)	ALTERNATIVE
	Joint Application of North American	)	REGULATION; AND
	Communications Control, Inc. and A.R.C.	)	WITHDRAWAL OF JOINT
	Networks, Inc. d/b/a InfoHighway for	)	APPLICATION
	Approval of an Asset Transfer from NACC	)	
	to InfoHighway Pursuant to a Purchase	)	
	Agreement.	)	

This matter comes before the Public Service Commission of South Carolina (the "Commission") by way of the Application of A.R.C. Networks, Inc. d/b/a InfoHighway ("InfoHighway" or the "Company") requesting a Certificate of Public Convenience and Necessity authorizing it to provide intrastate interexchange telecommunications services within the State of South Carolina. In addition, the Company requests that the Commission regulate its business services offerings under the identical regulatory treatment granted to AT&T Communications in Order Nos. 95-1734 and 96-55 in Docket No. 95-661-C. Additionally, this matter becomes before the Commission on the Joint Application of North American Communications Control, Inc ("NACC") and A.R.C.

Networks, Inc. d/b/a InfoHighway for approval of an asset transfer from NACC to InfoHighway pursuant to a purchase agreement between the Applicants and a request for consolidation of the joint application docket with the certification docket of InfoHighway. The Applications were filed pursuant to S.C. Code Ann. §58-9-280 (Supp. 2001) and the Regulations of the Public Service Commission of South Carolina.

The Commission's Executive Director instructed InfoHighway and NACC and InfoHighway (joint Application) to publish, one time, prepared Notices of Filing in newspapers of general circulation in the affected areas. The purpose of the Notices of Filing was to inform interested parties of InfoHighway and NACC's Applications and of the manner and time in which to file the appropriate pleadings for participation in the proceedings. The Companies complied with this instruction and provided the Commission with proof of publication of the Notices of Filing. No Petitions to Intervene were filed.

A hearing was convened on August 7, 2002, at 10:30 a.m. in the Commission's Hearing Room at 101 Executive Center Drive, Columbia, South Carolina. The Honorable Randolph Mitchell, Vice Chairman, presided. InfoHighway was represented by Faye A. Flowers, Esquire. Adelaide D. Kline, Staff Attorney, represented the Commission Staff.

Paolo Bulloch, Director of Regulatory Affairs for InfoHighway, appeared and testified in support of the Application. As Director of Regulatory Affairs, Ms. Bulloch is responsible for coordinating regulatory and certification issues for InfoHighway. The

record reveals that Ms. Bulloch has been involved in the telecommunications industry since 1976.

According to the testimony, InfoHighway is certificated and is providing local and long distance services in fourteen states, most of which are located in the eastern half of the United States. The Company is providing long distance services in twenty-one states throughout the United States. InfoHighway has no plans at this time to construct any telecommunications transmission facilities of its own and seeks no construction authority. InfoHighway will operate exclusively as a switchless reseller and intends to provide its services through the resale of telecommunications services. InfoHighway intends to utilize Sprint as its underlying carrier. InfoHighway will market its services via direct sales through independent sales agents who will be trained at the Company's headquarters in New York City, according to the testimony of Ms. Bulloch.

According to the testimony, InfoHighway has sufficient technical, financial, and managerial resources and ability to provide the telecommunications services for which authority is sought. Ms. Bulloch testified that InfoHighway's management and technical personnel collectively have over one hundred years of telecommunications experience. With regard to the financial qualifications, she notes that the Company's business plan includes reliance on the parent company, InfoHighway Communications Corporation ("ICC"), a privately-held Delaware corporation, because the Company applying for authority here is a subsidiary of ICC.

InfoHighway indicates a desire to have the Company's business services regulated by alternative regulation. The Company requested that all of its business

service offerings be regulated pursuant to the procedures described and set out in Order Nos. 95-1734 and 96-55 in Docket No. 95-661-C. It is InfoHighway's intent by this request to have its business services regulated in the same manner as this Commission has permitted for AT&T Communications of the Southern States. Alternative regulation has now been modified by this Commission because of the re-imposition of rate caps with regard to certain "operator assisted calls" where a customer uses a local exchange carrier's calling card to complete calls from locations which have not selected that local exchange as the toll provider. Order No. 2001-997, dated November 8, 2001, imposed a maximum cap of \$1.75 for operator surcharges for such calls, and a maximum cap of \$0.35 related to the flat per-minute rate associated with these calls.

Ms. Bulloch testified that Francine Manbuca, InfoHighway's Treasurer, will be the financial contact person to the Commission. She also stated that she will be the regulatory and customer service contact person for the Company.

Subject to the filing of the applications and the consolidation of the dockets for hearing purposes, NACC and InfoHighway, by letter from their counsel, requested the Commission's permission to withdraw the joint Application of NACC and InfoHighway because due diligence had revealed that there were no South Carolina customers to be transferred from NACC to InfoHighway. The Company seeks this Commission's approval of the withdrawal of that joint Application.

After full consideration of the applicable law, the Company's Application, and the evidence presented at the hearing, the Commission hereby issues its findings of fact and conclusions of law:

### **FINDINGS OF FACT**

1. InfoHighway is organized as a corporation under the laws of the State of New York and is authorized to do business as a foreign corporation in the State of South Carolina by the Secretary of State.
2. InfoHighway is a provider of long distance services and wishes to provide long distance services in South Carolina.
3. InfoHighway has the experience, capability, and financial resources to provide the services as described in its Application

### **CONCLUSIONS OF LAW**

1. Based on the above findings of fact, the Commission determines that a Certificate of Public Convenience and Necessity should be granted to InfoHighway to provide intrastate interLATA service and to originate and terminate toll traffic within the same LATA, as set forth herein, through the resale of intrastate Wide Area Telecommunications Services (WATS), Message Telecommunications Service (MTS), Foreign Exchange Service, Private Line Service, or any other services authorized for resale by tariffs of carriers approved by the Commission.
2. The Commission adopts a rate design for the long distance services of InfoHighway which is consistent with the principles and procedures established for alternative regulation for business service offerings set out in Order Nos. 95-1734 and 96-55 in Docket No. 95-661-C. Under the Commission approved alternative regulation, the business service offerings of InfoHighway including consumer card services, and operator services, are subject to a relaxed regulatory scheme identical to that granted to

AT&T Communications in Order Nos. 95-1734 and 96-55 in Docket No. 96-661-C. However, pursuant to Order No. 2001-997 (Docket No. 2000-407-C), this Commission modified alternative regulation by the re-imposition of rate caps with regard to certain “operator-assisted calls” where a customer uses a local exchange carrier’s calling card to complete calls from locations which have not selected that local exchange carrier as the toll provider. Order No. 2001-997, dated November 8, 2001, imposed a maximum cap of \$1.75 for operator surcharges for such calls, and a maximum cap of \$0.35 related to the flat per-minute rate associated with these calls. Under this relaxed regulatory scheme, tariff filings for business services shall be presumed valid upon filing. The Commission will have seven (7) days in which to institute an investigation of any tariff filing. If the Commission institutes an investigation of a particular tariff filing within the seven days, the tariff filing will then be suspended until further Order of the Commission. Any relaxation in the future reporting requirements that may be adopted for AT&T shall apply to InfoHighway also.

3. The Commission adopts a rate design for InfoHighway for its provision of residential interexchange services which includes only maximum rate levels for each tariff charge. A rate structure incorporating maximum rate levels with the flexibility for adjustment below the maximum rate levels has been previously adopted by the Commission. In Re: Application of GTE Sprint Communications Corporation, etc., Order No. 84-622, issued in Docket No. 84-10-C (August 2, 1984).

4. InfoHighway shall not adjust its residential interexchange rates below the approved maximum level without notice to the Commission and to the public.

InfoHighway shall file its proposed rate changes, publish its notice of such changes, and file affidavits of publication with the Commission two weeks prior to the effective date of the changes. However, the public notice requirement is waived, and therefore not required, for reductions below the maximum cap in instances which do not affect the general body of subscribers or do not constitute a general rate reduction. In Re: Application of GTE Sprint Communications, etc., Order No. 93-638, issued in Docket No. 84-10-C (July 16, 1993). Any proposed increase in the maximum rate level for interexchange services reflected in the tariff, which would be applicable to the general body of the Company's subscribers, shall constitute a general ratemaking proceeding and will be treated in accordance with the notice and hearing provision of S.C. Code Ann. §58-9-540 (Supp. 1999).

5. If it has not already done so by the date of issuance of this Order, InfoHighway shall file its revised tariff and an accompanying price list within thirty (30) days of receipt of this Order. The revised tariff shall be consistent with the findings of this Order and shall be consistent with the Commission's Rules and Regulations. Further, InfoHighway shall file a copy of its Bill Form as required by 26 S.C. Code Ann. Regs. 103-612.2.2 and 103-622.1 (1976) with its final Tariff.

6. InfoHighway is subject to access charges pursuant to Commission Order No. 86-584, in which the Commission determined that for access purposes resellers and facilities-based interexchange carriers should be treated similarly.

7. An end-user should be able to access another interexchange carrier or operator service provider if the end-user so desires.

8. InfoHighway shall file annual financial information in the form of annual reports and gross receipts reports as required by the Commission. The annual report and the gross receipt report will necessitate the filing of intrastate information. Therefore, InfoHighway shall keep financial records on an intrastate basis for South Carolina to comply with the annual report and gross receipts filings. The proper form for filing annual financial information can be found at the Commission's website at [www.psc.state.sc.us/forms](http://www.psc.state.sc.us/forms). The title of this form is "Annual Information on South Carolina Operations for Interexchange Companies and AOS." This form shall be utilized by the Company to file annual financial information with the Commission. Commission gross receipts forms are due to be filed with the Commission no later than October first of each year.

9. The Company shall, in compliance with Commission regulations, designate and maintain an authorized utility representative who is prepared to discuss, on a regulatory level, customer relations (complaint) matters, engineering operations, tests and repairs. In addition, the Company shall provide to the Commission in writing the name of the authorized representative to be contacted in connection with general management duties as well as emergencies which occur during non-office hours. InfoHighway shall file the names, addresses and telephone numbers of these representatives with the Commission within thirty (30) days of receipt of this Order. The "Authorized Utility Representative Information" form can be found at the Commission's website at [www.psc.state.sc.us/forms](http://www.psc.state.sc.us/forms); this form shall be utilized for the provision of this



information to the Commission. Further, the Company shall promptly notify the Commission in writing if the representatives are replaced.

10. With regard to the origination and termination of toll calls within the same LATA, InfoHighway shall comply with the terms of Order No. 93-462, Order Approving Stipulation and Agreement, in Docket Nos. 92-182-C, 92-183-C, and 92-200-C (June 3, 1993), with the exception of the 10-XXX intraLATA dialing requirement, which has been rendered obsolete by the toll dialing parity rules established by the Federal Communications Commission pursuant to the Telecommunications Act of 1996 (See, 47 CFR 51.209).

11. By its Application and testimony at the hearing, InfoHighway requested a waiver from the Commission's requirement to maintain its books within the State of South Carolina according to 26 S.C. Code Ann. Regs. 103-610 (1976). The Commission grants the Company's request to waive the record keeping regulation so that its books and records may be kept at its principal office and headquarters. GAAP may also be used for financial record keeping for the Company.

12. Approval of the withdrawal of the Joint Application of North American Communications Control, Inc. and A.R.C. Networks, Inc. d/b/a InfoHighway for approval of an asset transfer from NACC to InfoHighway pursuant to a purchase agreement is hereby granted.

13. The Company is directed to comply with all Rules and Regulations of the Commission, unless a regulation is specifically waived by the Commission.

14. Each telecommunications company certified in South Carolina is required to file annually the Intrastate State Universal Service Fund (USF) worksheet. This worksheet provides the Commission Staff information required to determine each telecommunications company's liability to the State USF fund. The Intrastate USF worksheet is due to be filed annually no later than August 15<sup>th</sup>.

15. This Order shall remain in full force and effect until further Order of the Commission.

BY ORDER OF THE COMMISSION:



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Mignon L. Clyburn, Chairman

ATTEST:

  
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Gary E. Walsh, Executive Director

(SEAL)